

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE ESTILL COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1999

EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS WWW.KYAUDITOR.NET

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EXECUTIVE SUMMARY

ESTILL COUNTY DWIGHT ARVIN, COUNTY JUDGE/EXECUTIVE FISCAL COURT AUDIT FISCAL YEAR ENDED JUNE 30, 1999

On July 13, 2000, fieldwork was completed on the June 30, 1999 Estill County Fiscal Court Audit. An unqualified opinion was rendered on the financial statements. No reportable conditions relating to the audit of the financial statements were reported.

As of June 30, 1999, the county had eight funds with a total cash balance of \$228,428.

Reporting Entity:

The Estill County Public Properties Corporation and the Estill County Jail Commissary were included as part of the reporting entity.

Deposits and Investments:

The county's deposits were 100% collateralized and insured as of June 30, 1999.

Lease Agreement:

The Estill County Fiscal Court has two lease agreements with the Kentucky Association of Counties Leasing Trust for the construction of an Enrichment Center and road equipment. The outstanding principal balances totaled \$284,000 as of June 30, 1999.

Long-Term Debt:

The Estill County Public Properties Corporation had bond principal outstanding totaling \$360,000 as of June 30, 1999. The county is also liable for a long-term participation agreement with the Kentucky Local Correctional Facilities Construction Authority for the construction of a jail. The principal balance as of June 30, 1999 was \$157,328.

Comments and Recommendations:

Several comments and recommendations were made to the county regarding the Jail Commissary Fund. The Jailer was not keeping the financial reports and accounting records for the jail commissary money as required by KRS 441.135. The commissions the Jailer received for prisoner telephone use were also not accounted for properly. It was also brought to the Jailer's attention that he needed to start collecting bail bond fees and remit these fees pursuant to KRS 30A.060(3).

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CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM	



Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Dwight Arvin, Estill County Judge/Executive
Members of the Estill County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of assets, liabilities, and fund balances arising from cash transactions of Estill County, Kentucky, as of June 30, 1999, and the related statement of cash receipts, cash disbursements, and changes in cash balances for the year then ended. These financial statements are the responsibility of the Estill County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Estill County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky. Consequently, certain revenues and the related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balances arising from cash transactions of Estill County, Kentucky, and the related statement of cash receipts, cash disbursements, and changes in cash balances as of and for the year ended June 30, 1999, in conformity with the cash basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Dwight Arvin, Estill County Judge/Executive
Members of the Estill County Fiscal Court

Our audit was performed for the purpose of forming an opinion on the financial statements of Estill County, Kentucky, taken as a whole. The information provided on the accompanying schedules is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the financial statements taken as a whole.

Based on the results of our audit, we present the accompanying comments and recommendations, included herein, which discusses the following areas of noncompliance:

- The Fiscal Court Should Require Improved Accounting Procedures For Jail Commissary Fund
- Jail Telephone Commissions And Jail Commissary Moneys Were Not Accounted For Properly
- Jail Commissary Fund Had A Lack Of Adequate Segregation Of Duties
- Jailer Should Properly Collect And Account For Bail Bond Fees

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 13, 2000, on our consideration of Estill County, Kentucky's compliance with certain provisions of laws, regulations, contracts, and grants, and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - July 13, 2000

ESTILL COUNTY OFFICIALS

Fiscal Year Ended June 30, 1999

Dwight Arvin County Judge/Executive

Heather Combs County Attorney
Sherry Fox County Clerk

Lena B. Henry Circuit Court Clerk

Gary Freeman Sheriff Wayne Abney Jailer

Tamara P. Dunaway Property Valuation Administrator

Laura Ann Rogers County Treasurer

John Toler Coroner
Kevin Williams Magistrate
Otis Freeman Magistrate
Jeff Hensley Magistrate

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STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

ESTILL COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

June 30, 1999

Assets and Other Resources

	<u>Assets</u>
--	---------------

General Fund:	Ф	06.071
Cash	\$	86,071
Road and Bridge Fund:		10.072
Cash		18,973
Jail Fund:		<i>c</i> 200
Cash		6,280
Jail Commissary Fund: Cash		1 150
Local Government Economic Assistance Fund:		1,158
Cash		2,013
CSEPP Fund:		2,013
Cash		53,965
Public Properties Corporation Fund:		33,703
Cash		59,968
Payroll Revolving Account		37,700
Cash		5,356
Cusi		3,330
Other Resources		
General Fund:		
Amounts to be Provided in Future Years for		
Capital Lease Principal Payments - Enrichment Center		220,000
Road and Bridge Fund:		
Amounts to be Provided in Future Years for		
Capital Lease Principal Payments - Equipment		64,000
Jail Fund:		
Amounts to be Provided in Future Years for Jail Capital		
Lease Obligations - Principal		157,328
Public Properties Corporation Fund:		
Amounts to be Provided in Future Years for		
Bond Principal Payments		300,032
The Late of the Control of the Contr	Φ.	055111
Total Assets and Other Resources	<u>\$</u>	975,144

ESTILL COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS June 30, 1999 (Continued)

Liabilities and Fund Balances

Liabilities

General Fund:	
Capital Lease Agreement Principal	
Enrichment Center (Note 4A)	\$ 220,000
Road and Bridge Fund:	
Capital Lease Agreement Principal	
Equipment (Note 4B)	64,000
Jail Fund:	
Capital Lease Obligation - Principal (Note 5B)	157,328
Public Properties Corporation Fund:	
Bond Principal Payable (Note 5A)	360,000
Payroll Revolving Account:	
Payroll Taxes Payable	5,356
Fund Balances	
Reserved:	
Jail Commissary Fund	1,158
CSEPP Fund	53,965
Unreserved:	
General Fund	86,071
Road and Bridge Fund	18,973
Jail Fund	6,280
Local Government Economic Assistance Fund	 2,013
Total Liabilities and Fund Balances	\$ 975,144

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

ESTILL COUNTY STATEMENT OF CASH RECEIPTS. CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

Fiscal Year Ended June 30, 1999

	Totals (Memorandum		Co	General		Road and Bridge		
Cash Receipts	On		Fu		Fu	U	Jail	Fund
<u> </u>		-) /					-	
Schedule of Operating Revenue	\$	2,560,300	\$	1,373,785	\$	955,200	\$	122,147
Transfers In		254,552				15,000		170,832
Jail Commissary Fund Receipts		2,621						
Total Cash Receipts	\$	2,817,473	\$	1,373,785	\$	970,200	\$	292,979
Cash Disbursements								
Comparative Schedule of Final Budget								
and Budgeted Expenditures	\$	2,595,455	\$	1,253,794	\$	935,152	\$	287,572
Transfers Out		254,552		185,832		68,720		
Bonds:								
Principal Paid		50,000						
Interest Paid		21,785						
Jail Capital Lease Obligation Principal		5,425						5,425
Lease Principal Paid		31,000		12,000		19,000		
Jail Commissary Fund Expenditures		2,071						
Total Cash Disbursements	\$	2,960,288	\$	1,451,626	\$	1,022,872	\$	292,997
Excess (Deficiency) of Cash Receipts								
Over (Under) Cash Disbursements	\$	(142,815)	\$	(77,841)	\$	(52,672)	\$	(18)
Cash Balance - July 1, 1998		371,243	—	163,912	<u> </u>	71,645	7	6,298
Cash Balance - June 30, 1999	\$	228,428	\$	86,071	\$	18,973	\$	6,280
,			_		_			

ESTILL COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1999 (Continued)

Jail Comi Fund	missary	Eco	ernment nomic istance	CSE Fund		State Gran	nt	erties ooration
\$		\$	50,436	\$	29,315	\$	26,528	\$ 2,889 68,720
	2,621							
\$	2,621	\$	50,436	\$	29,315	\$	26,528	\$ 71,609
\$		\$	53,265	\$	39,144	\$	26,528	\$ 50,000 21,785
								,
	2,071							
\$	2,071	\$	53,265	\$	39,144	\$	26,528	\$ 71,785
\$	550 608	\$	(2,829) 4,842	\$	(9,829) 63,794	\$		\$ (176) 60,144
\$	1,158	\$	2,013	\$	53,965	\$	0	\$ 59,968

ESTILL COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 1999

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statements of Estill County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the criteria stated in GASB 14, management has included the Jail Commissary Fund and the Public Properties Corporation Fund as part of the reporting entity.

B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts.

C. Basis of Accounting

The financial statements were prepared on a cash basis of accounting pursuant to Kentucky Revised Statute (KRS) 68.210 as recommended by the State Local Finance Officer. Consequently, certain revenues and related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts.

D. Legal Compliance - Budget

The Estill County budget is adopted on a cash basis of accounting and laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

E. Cash and Investments

Cash includes amounts in bank accounts, and investments are stated at cost. Investments may include certificates of deposit on the financial statements; however, for the purpose of disclosing credit risk (Note 3), investments exclude certificates of deposit.

ESTILL COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 1. (Continued)

E. Cash and Investments (Continued)

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.65 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report.

Note 3. Deposits

The county maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of June 30, 1999, the county's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the county's agent in the county's name, or provided surety bond which named the county as beneficiary/obligee on the bond.

ESTILL COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 4. Kentucky Association of Counties Leasing Trust Agreement

A. Enrichment Center

Estill County Fiscal Court entered into a leasing agreement with the Kentucky Association of Counties Leasing Trust for the purpose of construction of a county Enrichment Center. The amount of the lease principal was \$285,000, plus interest at 5.43 percent and administrative fees, credit fees, and fiduciary fees. The principal is paid annually, and the interest is paid monthly over a 10-year period. The principal balance of the lease trust as of June 30, 1999 was \$220,000.

B. Equipment

Estill County Fiscal Court entered into a leasing trust agreement with the Kentucky Association of Counties Leasing Trust for the purpose of purchasing equipment. The amount of the lease principal was \$173,000, plus interest at 5.2 percent and administrative fees, credit fees, and fiduciary fees. The principal is paid annually, and the interest is paid monthly over a 10-year period. The principal balance of the lease trust as of June 30, 1999 was \$64,000.

Note 5. Long-Term Debt

A. Bonds Outstanding of the Estill County Public Properties Corporation

The county is liable for the following bonds issued by the Estill County Public Properties Corporation dated August 5, 1996 in the amount of \$585,000. Principal is payable annually on August 1, and interest is payable semiannually on February 1 and August 1. Debt service requirements are as follows:

Year Ended	Scheduled		Scheduled		
June 30,	_	Interest	Principal		
2000	\$	20,237	\$	50,000	
2001		17,281		55,000	
2002		13,900		60,000	
2003		10,270		60,000	
2004		6,425		65,000	
2005		2,205		70,000	
		<u>.</u>		_	
Totals	\$	70,318	\$	360,000	

ESTILL COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 5. Long-Term Debt (Continued)

B. Long-Term Participation Agreement

The Kentucky Local Correctional Facilities Construction Authority, an independent corporate agency and instrumentality of the Commonwealth of Kentucky, issued revenue bonds for the purpose of construction and reconstruction of jail facilities. The Estill County Fiscal Court subsequently entered into a lease and participation agreement with the Authority for \$206,362 principal and a proportional share of interest on the issue. Principal outstanding as of June 30, 1999 totaled \$157,328. Debt service requirements are as follows:

Year Ended	Sch	neduled	Scheduled		
June 30,	Ir	nterest	Principal		
2000	\$	9,787	\$	5,958	
2001		9,397		6,336	
2002		8,983		6,738	
2003		8,542		7,165	
2004		8,073		7,620	
2005-2015		47,853		123,511	
Totals	\$	92,635	\$	157,328	

Note 6. Lease-Purchase Agreements

The county has entered into the following lease-purchase agreements:

Description	_	nual ment	Term of Agreement	Ending Date	alance /30/99
Copier	\$	1,758	3 Years	Nov-2000	\$ 2,490
Fax	\$	467	3 Years	Oct-2000	\$ 622

Note 7. Insurance

For the fiscal year ended June 30, 1999, Estill County was a member of the Kentucky Association of Counties' All Lines Insurance Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

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COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

ESTILL COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

Fiscal Year Ended June 30, 1999

	Bud	geted	Acti	ıal	Ov	er
	Ope	rating	Ope	rating	(Ur	nder)
Budgeted Funds	Rev	enue	Rev	enue	Buc	dget
						_
General Fund	\$	1,413,358	\$	1,373,785	\$	(39,573)
Road and Bridge Fund		980,866		955,200		(25,666)
Jail Fund		302,402		122,147		(180,255)
Local Government Economic Assistance Fund		49,761		50,436		675
CSEPP Fund		28,250		29,315		1,065
Community Development Block Grant Fund		985,000				(985,000)
State Grant Fund		326,528		26,528		(300,000)
Total	\$	4,086,165	\$	2,557,411	\$	(1,528,754)
						_
Reconciliation						
Total Budgeted Operating Revenue Above					\$	4,086,165
Add: Budgeted Prior Year Surplus						310,491
Less: Other Financing Uses						(106,604)
Total Operating Budget Per Comparative Schedule						
Of Final Budget and Budgeted Expenditures					\$	4,290,052

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ESTILL COUNTY SCHEDULE OF OPERATING REVENUE

Fiscal Year Ended June 30, 1999

	Tota	als			Roa	nd and		
	(Me	emorandum	General		Bridge			
	Onl	y)	Fun	d	Fun	nd	Jail Fu	nd
Revenue From Local Taxes								
and Excess Fees								
Sheriff:								
Taxes	\$	216,033	\$	216,033	\$		\$	
Fire Protection		2,564		2,564				
Advertising Fees		1,276		1,276				
County Clerk:				·				
Deed Transfer Tax		13,527		13,527				
Delinquent Taxes		7,647		7,647				
Excess Fees - 1998		63,979		63,979				
Tangible Personal Property Taxes:								
Other Counties		1,741		1,741				
County Clerk		50,440		50,440				
Occupational Employment Tax		380,141		380,141				
911 Telephone Tax		67,314		67,314				
In Lieu of Taxes - U.S. Treasurer		3,010		3,010				
Totals	\$	807,672	\$	807,672	\$	0	\$	0
Federal Receipts - State Treasurer								
Disaster and Emergency Assistance								
Grants - Coordinator Salary	\$	408	\$	408	\$		\$	
Federal Emergency Management								
Agency Reimbursement		127,435				127,435		
Road Energy Recovery		2,056				2,056		
National Forestry Receipts		3,250				3,250		
Chemical Stockpile Emergency								
Preparedness Program		29,315						
Totals	\$	162,464	\$	408	\$	132,741	\$	0
-	\$		\$	408	\$	132,741	\$	

Local Government Economic Assistance Fund	CSEPP Fund	State Grant Fund	Public Properties Corporation Fund
\$	\$	\$	\$
\$ 0	\$ 0	\$ 0	\$ 0
\$	\$	\$	\$
	29,315		

\$ 0 \$ 29,315 \$ 0 \$ 0

	(Memorandum General		Road and Bridge Fund		Jail Fund		
Kentucky State Treasurer							
Jail:							
Allotments	\$	49,653	\$	\$		\$	49,653
Medical Allotments		3,627					3,627
Driving Under The Influence Fees		2,525					2,525
Controlled Intake Prisoners		35,896					35,896
County Road Aid		454,141			454,141		
Truck License Distribution		161,449			161,449		
Election Expense Reimbursement		7,650	7,650				
Strip Mine Permits		250					
Courthouse Rental - Administrative							
Office of the Courts		39,569	39,569				
Refunds:							
Legal Process Tax		108	108				
Drivers Licenses		1,388			1,388		
Dog Licenses		182	182				
Timberland Tax		60	60				
Severance Taxes:							
Coal		32,984					
Mineral		17,031					
Board of Assessments		350	350				
Grants:							
State Grants (Area Development Fund)		200,000			200,000		
Ambulance		187,578	161,050				
Disaster and Emergency Services							
Reimbursement		2,440	2,440				
Firefighter Incentive Pay		2,976	2,976				
Totals	\$	1,199,857	\$ 214,385	\$	816,978	\$	91,701

Local			
Government			Public
Economic			Properties
Assistance	CSEPP	State Grant	Corporation
Fund	Fund	Fund	Fund
\$	\$	\$	\$

250

32,984 17,031

26,528

	-		 	
\$ 50,265	\$	0	\$ 26,528	\$ 0

	(M	tals (emorandum			Brio	•		
	<u>On</u>	ıly)	Fu	<u>nd</u>	Fun	<u>ıd</u>	Jail	Fund
Miscellaneous Revenue								
Interest	\$	9,180	\$	2,426	\$	3,493	\$	201
Charges for Services:								
Landfill User		285,057		285,057				
Court Costs, Jail Operation		5,678						5,678
Jail Contract With Other Counties		23,753						23,753
Rentals		16,963		16,963				
Recycling Receipts		33		33				
Reimbursements		812		812				
Public Service Company		72		72				
Vending Machine Commission		922		922				
Jail Telephone Commission		415						415
Dog Pound		8,162		8,162				
911 Payroll Reimbursement		30,375		30,375				
Miscellaneous Items		8,885		6,498		1,988		399
Totals	\$	390,307	\$	351,320	\$	5,481	\$	30,446
Total Operating Revenue	\$	2,560,300	\$	1,373,785	\$	955,200	\$	122,147

Local					
Govern	nment			Publi	c
Econor	mic			Prop	erties
Assista	ance	CSEPP	State Grant	Corp	oration
Fund		Fund	Fund	Fund	
\$	171	\$	\$	\$	2,889

\$ 171	\$ 0	\$ 0	\$ 2,889
\$ 50,436	\$ 29,315	\$ 26,528	\$ 2,889

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COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

ESTILL COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

Fiscal Year Ended June 30, 1999

	Final Budget		Budgete Expendi		Under (Over) Budget	
GENERAL FUND	Dadget		Expendi	tures	Budget	
General Government						
Office of County Judge/Executive: Salaries-						
County Judge/Executive	\$	53,778	\$	53,139	\$	639
Deputy County Judge/Executive		25,769		25,670		99
Administrative Assistant		16,644		16,273		371
Office Materials and Supplies		5,000		4,902		98
Office of County Attorney: Salaries-						
County Attorney		7,061		6,472		589
Secretaries		7,250		7,249		1
Office of County Clerk:						
Copy Rental		10,200		10,051		149
Office Supplies						
Administration Costs		3,000		2,059		941
Office of Sheriff:						
Deputy Sheriff Salary		17,830		17,626		204
Office Supplies		433		433		
Fuel		3,328		3,253		75
Tax Bill Envelopes		2,500		2,315		185
Miscellaneous		7,400		7,290		110
Office of County Coroner:						
Salaries-						
County Coroner		7,416		6,798		618
Deputy Coroner		3,941		3,720		221
Material and Supplies		100				100
Miscellaneous		1,600		1,360		240
Reserve for Trans.		300				300
Fiscal Court:						
Magistrates Salaries		24,720		24,720		
Expense Allowance		3,600		3,300		300

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)	<u> </u>			<u> </u>	<u> </u>	
General Government (Continued)						
Fiscal Court (Continued): Fiscal Court Clerk Salary	\$	2,400	\$	2,200	\$	200
Office of Property Valuation Administrator: Statutory Contribution		9,581		9,482		99
Office of Board of Assessment Appeals: Per Diem		1,000		700		300
Office of County Treasurer: Salaries-		10.000		10.000		
County Treasurer Office Materials and Supplies		19,000 1,900		19,000 1,805		95
County Law Library: Law Librarian Salary		600				600
Elections: Per Diem-						
Election Commissioners		6,000		3,790		2,210
Election Officers		9,995		9,860		135
Polling Places		7,200		5,930		1,270
Materials and Supplies Job Specific Materials		3,000 1,800		3,000		1,800
Economic Development:						
Contribution		251,000		52,050		198,950
Courthouse:						
Custodial Salaries		30,135		29,579		556
Custodial Supplies		4,500		4,367		133
Renewal and Repair		14,800		14,054		746
Maintenance and Repair		11,200		10,927		
Other Capital Outlay		111,950		83,832		28,118

(Continued)					I Indon	
	Final Budget		Budgete Expendi		Under (Over) Budget	
GENERAL FUND (Continued)						
General Government (Continued)						
Other County Properties:						
Enrichment Center-						
Renewal and Replacement	\$	2,000	\$	1,513	\$	487
Miscellaneous		2,160		2,061		99
Protection to Persons and Property						
Police Department						
County Police Salaries		14,762		14,762		
Vehicle Maintenance		1,000		662		338
County Fire Department:						
Supervisor Salary		16,980		16,866		114
Fire Runs		3,200		3,196		4
Incentive Pay		2,750		2,521		229
Vehicle Maintenance		15,000		13,195		1,805
Utilities		5,000		4,321		679
Education Program		1,800		1,154		646
Program Support		28,200		27,976		
Disaster and Emergency Services:						
Director Salary		18,804		18,800		4
Advertising		400				400
Pager Lease		120				120
Gasoline		1,059		858		201
Office Supplies		270		224		46
Postage		32		32		
Printing		290		262		28
Mileage Reimbursement		660				660
Telephone		3,143		2,670		473
Travel		1,500		- 10		1,500
Communication Equipment		932		640		292
Furniture and Fixtures		614		252		362

(Continued)					** 1	
			Budge Expend		Under (Over) Budget	
GENERAL FUND (Continued)						
Protection to Persons and Property (Continued)						
Disaster and Emergency Services (Continued):						
Other Equipment Vehicle Maintenance	\$	14,360 2,000	\$	2,053 1,459	\$	12,307 541
Emergency Dispatch Service Salaries						
Mapping Coordinator Dispatchers Part Time Dispatchers		26,164 52,000 29,800		26,164 52,000 29,590		210
Part-Time Dispatchers Telephone		37,500		29,590 35,685		1,815
Miscellaneous		9,000		8,875		125
Other Capital Outlay		30,100		25,355		4,745
Forestry Fire Protection:						
Program Support		2,390		2,390		
Office of Public Defender:						
Mandate		1,827		1,827		
General Health and Sanitation						
Animal Shelter:						
Salaries Office Supplies		17,335 85		17,335 31		54
Utilities		1,900		1,849		51
Dog Control Contract		14,900		14,740		160
Recycling:						
Recycling Center Worker Salary		23,108		22,386		722
Advertising		1,573		1,078		495
Materials and Support		2,600		2,530		70
Miscellaneous Londfill and Pagyeling Supplies		1,100		498		602
Landfill and Recycling Supplies Solid Waste Part-Time Salary		3,800 14,255		2,868 14,252		932
Solid Waste Late Linie Salary		17,233		17,232		3

(Continued)						
	Final Budget		Budge Expen	eted ditures	Under (Over) Budget	
GENERAL FUND (Continued)						
Social Services						
Services to Children and Youth:						
Service Contract	\$	16,390	\$	9,825	\$	6,565
Recreation Supplies		4,000		3,780		220
Renewal and Repair		1,000		697		303
Senior Citizens Program						
Contribution		5,000		3,000		2,000
Debt Service						
KACO Leasing Trust:						
Interest		12,611		11,841		770
Capital Projects						
Cobb Hill Phase VI Water Project		10,000				10,000
Other Capital Outlay		94,000		90,821		3,179
Administration						
General Services:						
Advertising		19,700		19,605		95
Audits		12,500		12,376		124
Cost and Bank Charges		375		358		17
Insurance		23,452		23,452		
Association Dues		5,358		5,316		42
Telephone		23,000		21,824		1,176
Utilities		23,500		23,004		496
Miscellaneous		10,100		7,983		2,117
Legal Fees		17,088		17,088		
Contingent Appropriations:						
Reserve for Budget Transfers		7,892				7,892
Fringe Benefits:						
County Contributions-						
Social Security		41,000		40,811		189

(Continued)						
	Final Budget			Budgeted Expenditures		er r) get
GENERAL FUND (Continued)		2**	r_			
Administration (Continued)						
Fringe Benefits (Continued): County Contributions (Continued)- Retirement Health Insurance Worker's Compensation Unemployment Insurance	\$	45,000 47,300 42,000 9,600	\$	43,360 45,217 41,754 9,542	\$	1,640 2,083 246 58
Total Operating Budget	\$	1,565,270	\$	1,253,794	\$	310,979
Other Financing Uses: (a) KACO Leasing Trust: Lease Principal		12,000		12,000		
Total General Fund	\$	1,577,270	\$	1,265,794	\$	310,979
ROAD AND BRIDGE FUND						
General Government						
Roads						
Office of Road Supervisor/Engineer: Road Supervisor Salary	\$	21,204	\$	21,111	\$	93
Road Maintenance: Road Laborers Salaries Gravel Materials and Supplies Miscellaneous		210,283 78,000 511,079 2,254		209,877 72,652 510,556 2,128		406 5,348 523 126
<u>Debt Services</u>						
KACO Leasing Trust: Interest Lease Payment:		4,623		3,871		752
Principal		36,654		36,654		

(Continued)	Final Budge	t	-	geted enditures	Under (Over) Budget	
ROAD AND BRIDGE FUND (Continued)						
<u>Debt Services</u> (Continued)						
Lease Payment (Continued): Interest	\$	2,261	\$	2,209	\$	52
Capital Projects						
Bridges:						
Contracted Construction		13,900				13,900
Administration						
Insurance Telephone		9,306 1,700		5,995 1,529		3,311 171
Garage Utilities		5,434		5,219		215
Payment to School Board Miscellaneous		1,800 300		1,625 300		175
Timbernaneous		200		200		
Fringe Benefits: County Contributions-						
Retirement		17,700		16,869		831
Social Security		17,150		16,903		247
Health Insurance		25,663		25,663		
Worker's Compensation		3,000		1,990		1,010
Unemployment Insurance		1,200				1,200
Total Operating Budget	\$	963,511	\$	935,152	\$	28,359
Other Financing Uses: (a) KACO Leasing Trust - Principal (b) Transfers to Public Properties		19,000		19,000		
Corporation Fund		70,000		68,720		1,280
Total Road and Bridge Fund	\$	1,052,511	\$	1,022,872	\$	29,639

(Continued)						
	Final Budget		Budgeted Expenditures		Under (Over) Budget	
JAIL FUND			·			
Protection to Persons and Property						
Office of Jailer:						
Personnel Services-						
Salaries-						
Jailer	\$	45,168	\$	44,681	\$	487
Deputy/Matrons		88,949		88,874		75
Part-Time Deputies		16,675		16,675		
Food Service Personnel		10,184		9,485		699
Operations-						
Cleaning Supplies		2,000		1,803		197
Food		35,000		32,582		2,418
Jail Linens		200				200
Prisoner Hygiene		1,400		1,200		200
Routine Medical		7,750		5,783		1,967
Staff Uniforms		400				400
Staff Travel		150		127		23
Telephone		1,000		15		985
Contracts with Other Counties		2,400		611		
Other Contracted Services		4,800		4,400		
Vehicles		200		76		124
Maintenance		5,000		4,539		461
Utilities		10,300		10,236		64
Furniture and Fixtures		1,000		442		558
Juvenile Housing		17,790		14,916		2,874
Juvenile Transportation		600		445		155
Miscellaneous Operating Expense		2,000		1,988		12
Administration						
General Services:						
Bank Charges		150		60		90
Work Release Liability Insurance		300				300
Association Dues		300		200		100
Staff Training		500				500
Contingent Appropriations:						
Reserve for Budget Transfers		98				98

(Continued)					Under	
	Final Budget		Budgeted Expenditures		(Over) Budget	
JAIL FUND (Continued)	•					
Administration (Continued)						
Fringe Benefits:						
County Contributions-			_			
Retirement	\$	10,600	\$	10,573	\$	27
Social Security		12,150		11,839		311
Health Insurance		15,700		15,690		10
<u>Debt Service</u> Jail Capital Lease Obligation-						
Interest		10,332		10,332		
		,		,		
Total Operating Budget	\$	303,096	\$	287,572	\$	13,334
Other Financing Uses:						
(c) Jail Capital Lease Obligation-						
Principal		5,604		5,425		179
Total Jail Fund	\$	308,700	\$	292,997	\$	13,513
LOCAL GOVERNMENT ECONOMIC <u>ASSISTANCE FUND</u>						
Protection to Persons and Property						
County Fire Department:						
Fire Runs	\$	1,791	\$	1,791	\$	
Materials		3,209		3,113		96
Public Advocacy		527				527
General Health and Sanitation						
Dog Control:						
Supplies		300		280		20
Specific Materials		1,300		1,178		122

	Final Budget		Budgeted Expenditures		Under (Over) es Budget	
LOCAL GOVERNMENT ECONOMIC <u>ASSISTANCE FUND</u> (Continued)						
Social Services						
Youth Center:						
Recreation Supplies	\$	2,200	\$	2,009	\$	191
Renewals and Repairs		500		183		318
Roads						
Gravel		34,585		34,521		64
Debt Service						
Lease-Purchase Agreement-						
Principal		9,465		9,465		
Interest		726		725		1
Total Local Government Economic						
Assistance Fund	\$	54,603	\$	53,265	\$	1,338
CSEPP FUND						
General Operations						
CSEPP Services:						
Other Capital Outlay	\$	5,000	\$		\$	5,000
Communication Equipment		23,581		1,592		21,989
Training Education		1,000				1,000
Coordinator Salary		30,552		21,583		8,970
Coordinator Travel		2,900				2,900
Copy Machine Lease		1,717		1,160		557
Office Supplies		3,252		1,517		1,734
Operations		7,852		4,223		3,628
Exercise		413				413
Duplicating Supplies		6,250		4,673		1,577
Communication Equipment		1,500				1,500

(Continued)						
	Final Budget		Budgeted Expenditures		Und (Ov Bud	er)
<u>CSEPP FUND</u> (Continued)						
Administration						
Fringe Benefits: County Contributions- Retirement Social Security Health Insurance	\$	2,784 2,025 3,219	\$	1,712 1,131 1,552	\$	1,072 894 1,667
Total CSEPP Fund	\$	92,044	\$	39,144	\$	52,900
COMMUNITY DEVELOPMENT BLOCK GRANT FUND						
Reserve for Transfer	\$	985,000	\$	0	\$	985,000
STATE GRANT FUND						
Protection to Persons and Property						
Ambulance Support Service	\$	26,528	\$	26,528	\$	
Capital Projects						
Water		300,000				300,000
Total State Grant Fund	\$	326,528	\$	26,528	\$	300,000
Total Operating Budget - All Funds	\$	4,290,052	\$	2,595,455	\$	1,694,597
Other Financing Uses: (a) KACO Lease Trust - Principal (b) Transfer to Public Properties		31,000		31,000		
Corporation Fund (c) Jail Capital Lease Obligation-		70,000		68,720		1,280
Principal		5,604		5,425		179
TOTAL BUDGET - ALL FUNDS	\$	4,396,656	\$	2,700,600	\$	1,696,056

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REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Honorable Dwight Arvin, Estill County Judge/Executive Members of the Estill County Fiscal Court

Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of Financial
Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Estill County, Kentucky, as of and for the year ended June 30, 1999, and have issued our report thereon dated July 13, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Estill County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Estill County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Honorable Dwight Arvin, Estill County Judge/Executive Members of the Estill County Fiscal Court Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - July 13, 2000

COMMENTS AND RECOMMENDATIONS

ESTILL COUNTY COMMENTS AND RECOMMENDATIONS

Fiscal Year Ended June 30, 1999

REPORTABLE CONDITIONS

County Judge's Response:

1. The Fiscal Court Should Require Improved Accounting Procedures For Jail Commissary Fund

Our audit revealed that required financial reports and accounting records are not being maintained for the Jail Commissary Fund. Specifically noted was the absence of receipt and disbursement journals, daily checkout sheets, timely bank deposits, bank reconciliations, financial statements, and adequate supporting documentation for expenditures. KRS 441.135 states, "The jailer may maintain a canteen fund for the benefit of prisoners lodged in the jail and may assign such jail employees and prisoners to operate a canteen as are necessary for efficient operation. All profits from the canteen shall be used for the benefit or recreation of the prisoners. The jailer shall keep books of accounts of all receipts and disbursements from the canteen and shall annually report to the county treasurer on the canteen account." KRS 67.080 gives the fiscal court the authority to "... cause correct amounts and records to be kept of all receipt and disbursements of the public funds of the county." We recommend the fiscal court require the jailer to maintain complete and accurate records of the financial activity of the Jail Commissary Fund and prepare and submit the required financial reports. We also recommend that Jail Commissary Fund expenditures be supported by adequate documentation and exclusively for the benefit or recreation of the prisoners.

Will advise Jailer.	
Jailer's Response:	
No response.	

2. Jail Telephone Commissions And Jail Commissary Moneys Were Not Accounted For Properly

The Estill County Jail was paid \$2,692 in telephone commissions; \$1,280 was not deposited into an official county bank account and is unaccounted for, and \$997 was incorrectly deposited and used in the Jail Commissary Fund. The telephone commissions of \$2,692 are county funds, which should have been given to the County Treasurer for deposit to the county's Jail Fund. We recommend that the Jailer reimburse from personal funds \$1,280 to the Estill County Fiscal Court for deposit to the Jail Fund. We also recommend the Jail Commissary Fund reimburse the county's Jail Fund for the unauthorized expenditure of \$997 of telephone commissions and that telephone commissions be deposited in the Jail Fund in the future. The total to be reimbursed from the Jailer's personal funds for both the 1998 and 1999 fiscal years is \$2,984.

J	ail	ler	S.	R	esp	00	nse	?:

No response.

ESTILL COUNTY COMMENTS AND RECOMMENDATIONS Fiscal Year Ended June 30, 1999 (Continued)

3. JAIL COMMISSARY FUND HAD A LACK OF ADEQUATE SEGREGATION OF DUTIES

During our audit, it was noted that the internal control structure of the Jail Commissary Fund is weak primarily due to the lack of segregation of duties over receipts and disbursements. There is a limited staff size, which prevents adequate division of responsibilities. The Jailer has statutory authority to assume the role of custodian of monetary assets, as well as recorder of transactions and preparer of financial statements.

Jailers' Response:

No response.

NONCOMPLIANCES

4. Jailer Should Properly Collect And Account For Bail Bond Fees

During the audit period, the Jailer collected 282 bonds; however, no bail bond fees were remitted to the County Treasurer for deposit into the county's Jail Fund. KRS 431.5305 states, "With the approval of the fiscal court of the county in which the prisoner is incarcerated, the Jailer may prepare or accept a bail bond pursuant to KRS 30A.060(3)." In this case, he shall collect a fee of five dollars from the defendant. The Jailer shall furnish the defendant with a written receipt for the fee. By the tenth day of each month, the Jailer shall:

- Report the previous month's bonding fees to the county treasurer: and
- Submit the previous month's bonding fees to the county treasurer for the inclusion in the jail fund

This results in \$1,410 of bail bond fees, which are unaccounted for and were not deposited into the county's Jail Fund. In the 1998 audit, it was determined that \$1,100 of bail bond fees were also unaccounted for, so the cumulative total for both years is \$2,510. Bail bond fees are county funds that should be remitted to the County Treasurer for deposit into the county's Jail Fund. In the future, we recommend that all bail bond fees be collected by the Jailer and remitted to the County Treasurer for deposit in the county's Jail Fund.

Jailer's Response:

No response.

PRIOR YEAR FINDINGS

- 1. The fiscal court should require improved accounting procedures for jail commissary fund. This finding has not been corrected and is repeated in comment 1.
- 2. Jail telephone commissions and jail commissary moneys were not accounted for properly. This finding has not been corrected and is repeated in comment 2.

ESTILL COUNTY COMMENTS AND RECOMMENDATIONS Fiscal Year Ended June 30, 1999 (Continued)

PRIOR YEAR FINDINGS (Continued)

- 3. Jailer should properly collect and account for work release fees. This finding was corrected.
- 4. Jailer should properly collect and account for bail bond fees. This finding has not been corrected and is repeated in Comment 1.

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CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

ESTILL COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1999

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAMS

ESTILL COUNTY FISCAL COURT

June 30, 1999

The Estill County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Vame

County Judge/Executive

Name

County Treasurer